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NFAC #2083-81

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

File Copy

National Intelligence Officers

SP - 99/81
10 April 1981
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MEMORANDUM FOR: Chairman, National Intelligence Council

THRU: National Intelligence Officer for Strategic Programs

FROM: Assistant National Intelligence Officer for Strategic Programs

SUBJECT: Participation of Military Services in the Production of National Intelligence

1. The DCI's memorandum to the National Foreign Intelligence Board, dated 9 March 1981 subject "Establishment of DCI Advisory Board and Council" specifies that senior representatives of the military intelligence services will attend NFIB meetings as observers and may participate at the invitation of the Director of Central Intelligence. Designation of senior intelligence officers of the military services as observers on the NFIB represents no change. However, the provision that their participation shall be by invitation is being interpreted by some as portending a simplification of the national intelligence production process under the assumption that the Director DIA will be the DoD spokesman and that his representatives will contribute single Department of Defense positions in the preparation process. In my view, a process which does not call for full participation of the intelligence officers of the military services and their representatives would detract from the ability of the DCI to carry out his responsibilities for the production of national intelligence estimates, particularly military estimates. There are bureaucratic and even statutory reasons for this contention, but the most important basis for continuing the present arrangements for national intelligence production is substantive, as summarized below.

2. The special military expertise and experience which should go into the national estimating process is provided by the military departmental intelligence organizations.

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SUBJECT: Participation of Military Services in the Production of National Intelligence

a. The military services, not DIA, assess the technical characteristics and performance of all weapon systems and equipment of the forces of potential adversaries. CIA duplicates the military service assessments of selected foreign military weapons and equipment for purposes of producing national intelligence. On key non-technical intelligence issues such as the time required for the Warsaw Pact to move divisions to the forward area or the readiness of the Soviet Navy the DCI should want to be advised by the US Army and Navy intelligence chiefs, not the Director, DIA.

b. At times the four intelligence producing organizations of the Department of Defense--DIA and the military services--have taken a single position on important issues, but most often they have not. Therefore, the differing interpretations and predictions of the military services as well as DIA are important considerations in the process of national intelligence production.

c. At a time when the track record of national intelligence continues to be questioned, when "competing analysis" in national estimating remains an attractive concept, and in view of the DCI's commitment to present uncertainties and alternative views in national intelligence, it would be unwise to alter the present role of the military services in the national intelligence production process. Also, in this period of adjustment by intelligence to the needs and style of a new Administration it would be an unnecessary bureaucratic complication to attempt to denigrate the role of the military services in the national intelligence production process.

2. For all the reasons noted, it is suggested that we take the position that the DCI's memorandum of 9 March 1981, contemplates no change in the role of the military services in the production of national intelligence.

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SUBJECT: Participation of Military Services in the Production of National
Intelligence

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NATIONAL FOREIGN INTELLIGENCE BOARD

NFAC/265-81

NFIC-1.1/1
9 March 1981

MEMORANDUM FOR NATIONAL FOREIGN INTELLIGENCE COMMUNITY


**SUBJECT : Meeting of National Foreign Intelligence Board (NFIB)
and National Foreign Intelligence Council (NFIC)**

1. There will be a meeting of the Council (NFIC) at 1030 hours on 12 March 1981 in Room 6W02, Intelligence Community Building, 1724 F Street.

2. The Council meeting will be followed by a meeting of the Board (NFIB) at 1100 hours on 12 March 1981 in Room 6W02, Intelligence Community Building, 1724 F Street.

3. Attendance will be principals only.

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WALTER ELDER
Executive Secretary, NFIB/NFIC

Attachment

The Director of Central Intelligence

Washington, D.C. 20505

Attachment to NFIC-1.1/1
9 March 1981

MEMORANDUM FOR NATIONAL FOREIGN INTELLIGENCE COMMUNITY

SUBJECT: Establishment of DCI Advisory Board and Council

1. Pending formal review and revision of Executive Order 12036, I have restructured the National Foreign Intelligence Board (NFIB) and have established a DCI National Foreign Intelligence Council (NFIC). These are the senior advisory instrumentalities of the Director of Central Intelligence.

2. The purpose, function, and membership of each instrumentality are as follows:

o National Foreign Intelligence Board (NFIB)

The responsibility of the NFIB is to advise the Director of Central Intelligence on the following matters in accordance with Executive Order 12036:

- a. Production, review, and coordination of national foreign intelligence;
- b. Interagency exchanges of foreign intelligence information;
- c. Arrangements with foreign governments on intelligence matters;
- d. Protection of intelligence sources and methods;
- e. Activities of common concern; and
- f. Other matters referred to it by the Director of Central Intelligence.

Attachment to
9 March 1981

The NFIB will be comprised of senior representatives of National Foreign Intelligence Community organizations involved mainly in the collection, processing, and production of national intelligence. The membership is as follows:

Director of Central Intelligence, Chairman

Deputy Director of Central Intelligence, Vice Chairman and CIA member *

Director, National Security Agency

Director, Defense Intelligence Agency

Director, Intelligence & Research, Department of State

Assistant Director, Federal Bureau of Investigation (Intelligence Division)

Principal Deputy Assistant Secretary for International Affairs, Department of Energy

Special Assistant to the Secretary of the Treasury (National Security)

Appropriate representatives from offices for reconnaissance programs within the Department of Defense will serve as members when programs under their purview are to be discussed; they may attend as observers at other sessions.

Senior representatives of military intelligence services will attend as observers and may participate at the invitation of the Director of Central Intelligence.

o DCI National Foreign Intelligence Council (NFIC)

The role of the NFIC is to assist and advise the Director of Central Intelligence on matters concerning priorities for national foreign intelligence, the National Foreign Intelligence Program budget, and other matters as the Chairman may direct. The membership is as follows:

- * The chief intelligence production manager of the CIA will serve as CIA member when the Vice Chairman is Acting Chairman.

NFIC-1.1/1
9 March 1981

Director of Central Intelligence, Chairman

Deputy Director of Central Intelligence, Vice Chairman and
CIA Member*

Director, National Security Agency

Director, Defense Intelligence Agency

Director, Intelligence & Research, Department of State

Assistant Director, Federal Bureau of Investigation
(Intelligence Division)

Special Assistant to the Secretary of the Treasury
(National Security)

Principal Deputy Assistant Secretary for International
Affairs, Department of Energy

Senior representatives for reconnaissance programs of the
Department of Defense

Senior Intelligence Officers of the military services

Senior representative of the Secretary of Defense

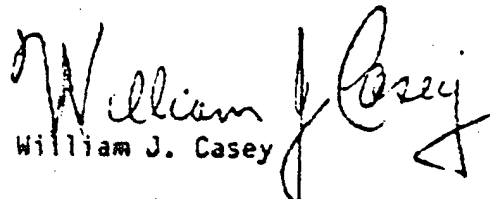
Senior representative of the Attorney General

Senior representative of the Secretary of Commerce

Senior representative of the Assistant to the President for
National Security Affairs

3. The Secretariat for the NFIR and NFIC will be provided by the
Intelligence Community Staff.

4. The DCI Committees and IR&D Council will continue to function in
accordance with DCID 1/3 and DCID 1/12 respectively and fulfill their
responsibilities delineated in pertinent DCIDs. In addition to providing
direct support to the Director of Central Intelligence, these Committees
will advise and assist the NFIR and NFIC as appropriate.


William J. Casey

(5 March 1981)

* The chief intelligence production manager of the CIA will serve as
CIA member when the Vice Chairman is Acting Chairman.

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